





ROLE OF THE

PETROLEUM PRODUCTS PRICING REGULATORY AGENCY

IN THE ADMINISTRATION OF THE PETROLEUM SUPPORT FUND (PSF) SCHEME

A Presentation to the

Senate Joint Committee on Petroleum Resources Downstream, Appropriation and Finance

Investigating the Operation of fuel subsidy Scheme held on 3rd November, 2011 vide a letter dated 25th October, 2011

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1.0 MANDATE, VISION & MISSION

1.1 Mandate

The mandate of the Agency is derived from Act **No. 8 of May 2003**. The Act provides as follows:

- i. Maintain constant surveillance over key indices relevant to pricing policy and periodically approve benchmark prices for all products.
- ii. Moderate volatility in petroleum products prices, while ensuring reasonable returns to the operators.
- iii. Establish parameters and codes of conduct for all operators in the downstream sector of the petroleum industry.
- iv. Prevent collusion and restrictive trade practices harmful to the sector.
- v. Exercise mediatory role as necessary for all the stakeholders in the sector.
- vi. Regulate the supply and distribution of petroleum products.
- vii. Establish an information data bank through liaison with all relevant agencies to facilitate the making of informed and realistic decisions on pricing policies.
- viii. Identify macro-economic factors relating to prices of petroleum products and advice the Federal Government on appropriate strategies for dealing with them.
- ix. Establish firm linkages with key segments of the Nigerian society and ensure that its decisions enjoy the widest possible understanding and support.

1.2 Mission

To reposition Nigeria's downstream sub-sector for improved efficiency and transparency

1.3 Vision

The attainment of a strong and vibrant downstream sub-sector of the petroleum industry where refining, supply and distribution of petroleum products are self financing and sustaining.

2.0 BACKGROUND

The **Petroleum Support Fund (PSF)** Scheme was announced by the President in his 2005 Independence Day Broadcast as a policy of Government to mitigate the effects of volatility in the international crude oil and refined products prices on the domestic pump prices of Petroleum Products. This was after four (4) years of incessant retail pump price increases with the attendant stiff resistance by the labour unions. The Guidelines for the implementation of the PSF Scheme was prepared by the PPPRA in consultation with the industry Stakeholders and was approved by the Government while the Scheme commenced in January, 2006.

The introduction of the PSF Scheme is in line with the enabling Act establishing the Agency which mandates the Executive Secretary to ensure the following:

- Products availability through regulation of petroleum products supply and distribution.
- Prevention of restrictive trade practices harmful to the sub sector.

Consequently, the overriding objective has been to ensure that all necessary steps are taken to avoid products stock-out and limit monopoly to the barest minimum.

The PSF Scheme has the following objectives:

- ♣ To stabilize the domestic prices of petroleum products against volatility in international Crude oil and Products market;
- ♣ To create a level-playing field for active participation of NNPC & other Marketers in products supply and distribution;
- To guarantee effective products availability and distribution nationwide
- ♣ To entrench transparency and accountability in the administration of the Scheme in line with government objectives.

In administering the Fund, a pricing policy that engenders healthy competition among industry operators, encourages investment and ensures the maintenance of international standards and practice is applied. This pricing principle known as **Import Parity** is adopted using Platts published products prices and freight rates as the only way transparency and accountability can be assured. Platts is an internationally recognized Energy Service Provider relied upon globally for the provision of reference prices of Petroleum Products, among its other functions.

The PSF mode of payment is based on either **under or over recovery of incurred cost**. **Under recovery** is when the Landing cost of products is more than the approved Ex-depot price. During the period of under recovery, marketers are expected to pay the difference between the Landing cost of products and the government approved Ex-depot price.

Over recovery on products occurs when the Landing cost of products is less than the approved Ex-depot price. Marketers are then expected to pay back into the Fund.

3.0. BUDGETING AND FUNDING OF PSF

In principle, the Petroleum Support Fund (PSF) is designed to be funded by the three tiers of Government to stabilize the domestic prices of petroleum products against volatility in international Crude oil and Products Prices.

The budgeting and funding of the Scheme has remained solely within the purview of Federal Ministry of Finance, while the PPPRA's role remained recommendation of subsidy payable based on verified deliveries by inter-Agencies. Based on the approval of the Scheme in 2006, funding is supposed to be provided by the three (3) tiers of government as follows:

- i. Federal Government, 50%;
- ii. State Governments, 25%;
- iii. Local Governments, 25%.

4.0 PROCEDURES AND MODALITIES FOR THE ADMINISTRATION OF THE PETROLEUM SUPPORT FUND (PSF) SCHEME

The general modalities for the implementation of the Scheme are as follows:

- Registration by the Marketer to participate in the PSF Scheme.
- Notification to Import by the Marketer
- Approval to Import given by the PPPRA based on the level of products availability and other relevant and critical factors deemed appropriate by the Agency.
- ♣ Witnessing and confirmation of the discharge of the imported cargo by PPPRA staff, Federal Ministry of Finance Appointed Auditors (Akintola Williams Deloitte and Olusola Adekanlola and Co.), DPR, the Independent surveyors and the Nigerian Navy at the jetties.

- Verification of the import documents by the PPPRA and the DPR
- ♣ Processing of the import documents and determination of under or over recovery (as applicable) by the PPPRA on the basis of volume endorsed by the DPR and Independent Inspectors and the published Platts product prices for the period of the imports.
- Submission of the verified documents and subsidy claims to the Federal Ministry of Finance (FMF).
- ♣ Submission of documents of subsidy claims to the FMF Appointed Auditor (Akintola Williams Deloitte and Olusola Adekanlola and Co.) by the FMF through the Budget Office of the Federation (BOF)
- Sovereign Debt Statement is issues to Marketers by PPPRA based on verified volumes
- DMO prepares Sovereign Debt Note and notifies CBN and PPPRA
- CBN redeems matured obligations to Marketers
- FMF sources fund and coordinates subsidy settlement
- Verification/Auditing of Marketer's subsidy claims by FMF Auditors (Akintola Williams Deloitte and Olusola Adekanlola and Co.)
- ♣ Submission of Audited Report on subsidy claims to the FMF by the Auditors (Akintola Williams Deloitte and Olusola Adekanlola and Co.)
- ♣ FMF reconciles payments to Marketers against on the Auditor's report and advices PPPRA appropriately.

5.0 ROLES AND RESPONSIBILITIES OF INTER-AGENCIES AND STAKEHOLDERS

S/No	Marketer	Roles & Responsibilities
1	Department of Petroleum Resources (DPR)	 Analysis of the quality specification of the products Verification and certification of the quantity imported/supplied by the Marketers Monitoring of the products supply and distribution chain from the jetties to depots and the retail outlets Enforcement of the prices set by the Government
2	Independent Inspectors	 Measurement and certification of the quantity imported (both on the vessel and the shore tank at the jetty) – Products ullaging

3	Federal Ministry of Finance (FMF)/ Office of the Accountant General of the Federation	 Certification of the quality specification of the products Ascertain the quantity of Bunker fuel in the vessel to avoid adulteration and volume distortions. Approval of payment due to the Marketer Issuing of Payment Mandate through the Office of the Accountant General of the Federation to the Central Bank of Nigeria
4	Federal government appointed Auditors (Deloitte /Adekanola & Co)	 Witnessing and confirmation of the quantity imported by the Marketer at the jetties by the FMF's Auditor (<i>Deloitte and Adekanola &Co</i>) Participate in products ullaging Provision of products statistics (supply & distribution) from depots and jetties to the retail outlets.
5	Central Bank of	Custodian of the Fund
	Nigeria (CBN)	 Payment confirmation and remittance
6	Petroleum Products Pricing Regulatory Agency (PPPRA)	 Witnessing and confirmation of the quantity imported by the Marketer at the jetties Monitoring of prices at the depot and retail outlets levels Monitoring of products evacuation from the depots to the retail outlets covering bridging and local delivery Determination of appropriate price build-up subject to approval by the government Determination of industry operators margins subject to government approvals Determination of appropriate under and over recoveries in line with the approved Ex-depot and established Landing Cost
7	Nigerian Navy	 Issuance of clearance for the vessel to enter the Nigerian waters
8	Nigerian Customs Service	 Issuance of clearance to discharge or Authority to unload products/goods with the quantity

		stated
9	Nigerian Port Authority (NPA)	 Issuance of clearance to allow the vessel to berth at the Jetty after necessary payment (Port dues based on the size of ships and volume of products as stated in the bill of lading). Vessel's berth scheduling
10	Facilities/Depot Owners	 Ascertain the volume discharged into the tanks and monitor their distribution through the closing and opening inventory stocks as well as appropriate means of ullaging.
11	Debt Management Office	 Responsible for the issuance of Sovereign Debit Note (SDN) Guarantees marketer's payment within 45 days of issuance of SDN Guarantee security of Petroleum Products imported by Marketers

Based on the above, it is clear that the Administration of the PSF is not the sole responsibility of the PPPRA. All the documents, relating to Products discharge from the vessels, evacuation from the Depots through trucking to the various parts of the Country and the subsequent subsidy payments are signed, stamped and sealed by the various Agencies/Organizations involved.

6.0 PROCEDURES FOR ULLAGING VESSELS

6.1 ARRIVAL OF THE IMPORTED PRODUCTS

- ♣ Submission of Notice of Arrival for Mother vessel/Submission of Notice of Transshipment into shuttle vessels if any by the Marketers to the PPPRA. Attachments include PPPRA Allocation and DPR import Permits, Bill of Lading (BL) and Certificates of quantity/quality from the Load Port and other relevant import/shipping documents.
- ♣ Submission of Notice of Readiness for Vessel discharge (a minimum time of 24hrs has been given for this to allow for logistics to be put in place). Attached documents include evidence of trans-shipment on a date not exceeding the validity date of the PPPRA allocation permit, the pumping log of the transhipment from the mother vessels to the shuttle vessels, the vessels master manifests and other relevant documents

- ♣ If the submitted documents are in order, scheduling an Auditor for the supervision of the discharge only after ascertaining that the allocation to the Marketer will not be exceeded.
- ♣ Based on the scheduling, the Auditors and PPPRA's Supervisors are informed through emails/phone calls to be on the lookout for the arrival of the vessels.
- ♣ When the vessels arrive, the PPPRA's Supervisors call to inform the office of the GM (Field Services) to get approval to commence the ullage process.
- ♣ A text message containing details of the arrival volumes in both litres and Metric Ton of a particular vessel is sent to the GM (Field Services) and a copy also sent to the Databank Unit of the Field Services Department. The same process is repeated after the discharge to include shore tank receipt volume and empty tank certification.
- In ullaging a vessel and tank farm to ascertain the actual quantity of products, a team comprising the PPPRA, DPR, INDEPENDENT SURVEYORS, Federal Ministry of Finance Appointed Auditors and MARKETERS is formed to carry out the assignment. PPPRA is usually represented by at least two staff and each Organization/Agency work independently to represent the interest of their Agency/Organization.

6.2. DOCUMENTATION

- An Ullage team of the PPPRA designated to cover the discharge of a particular vessel submits its report to include all activities carried out during the arrival, discharge and empty tank inspection/certification. This report is submitted to the Office of the GM (Field Services) and minuted for documentation to the Databank.
- Upon submission of documents required for claims under the PSF scheme by the Marketers, references are made to the Ullage team reports by the collation team and only after certifications are the documents signed by the various persons that worked on them and recommended to the PPPRA Headquarters for claims verification/processing.

7.0 PPPRA CHECKLIST FOR IMPORT DOCUMENTS 1. Original PPPRA Import permit 2. Evidence from the Bank showing the amount paid on the Transaction and quantity verifiable with Central Bank of Nigeria (CBN) 3. Letter of Credit for the Transaction/Bill of collection(Bill of Exchange) 4. letter of affirmation of discharge from the depot 5. A final Invoice relating to the Transaction 6. Witness page 7. PPPRA approval page 8. Guarantee page 9. Notification of nomination of vessel 10. DPR import permit 11. Marine insurance 12. Form M 13. Proforma invoice 14. Bill Of lading 15. Certificate of origin. 16. Cargo manifest 17. Ullage Report (port of origin) 18. Certificate of quantity (load port) 19. Certificate of quality (load port) 20. Notice of readiness (load port) 21. Vessel Ullage report on arrival before discharge to shuttle vessel 22. Vessel Ullage report after discharge (ROB) of Mother vessel 23. Vessels survey report after loading (mother vessel & shuttle vessels (if any) 24. Vessels survey report before discharge (mother vessel and shuttle vessels(if any) 25. Time log of discharge 26. Vessel experience factor 27. Tank inspection report 28. Bunker survey report 29. Cargo pumping log 30. Letter of protest (if any) 31. Notice of readiness at discharge port 32 Transfer of Certificate

36. DPR vessel report

33.

34.

35.

37. Nigeria Customs Service clearance

Certificate of quantity at discharge port

Certificate of quality at discharge port

38. Nigeria Navy clearance

Shore tank report

8.0 SPECIAL LEVY

In January 2004, the Federal Government introduced the special levy on Premium Motor Spirit (PMS) of **\\1.50** per litre. The levy was for Road Maintenance and was collected between 1st - 20th January, 2004 before it was vacated by the President. This was based on an agreement between Government and Labour Union for its removal.

A total sum of N821,632,388.50 was collected during the period and domiciled in Central Bank of Nigeria (CBN) for the purpose. The Account Numbers are as follows: 10140002-10 and 10140001-10

9.0 ALTERNATIVE SETTLEMENT APPROACH

In order to ease the delay experienced in the subsidy settlement and the attendant negative effects such as forex differential/interest demand by Marketers, the government after consultation with Stakeholders approved the alternative subsidy settlement approach in March, 2010.

The Federal Government approved the utilization of Sovereign Debt Instruments (SDIs) as alternative import financing instruments to enhancing private sector participation in Products Supply and Distribution. This is to guarantee timely payment of subsidy, thereby enabling Marketers to access financing support from banks.

The required modalities for implementation of the initiative was worked out in conjunction with the Federal Ministry Finance, Budget office of the Federation, Central Bank Nigeria, office of the Accountant General of Federation, Debt Management Office, Marketers Association & PPPRA. The ultimate objective of government is the attainment of seamless supply of petroleum products in the system.

The Sovereign Debt Note (SDN), as backed by government, is a promissory note introduced to ensure timely settlement of the subsidy liabilities to participants under the Petroleum Support Fund (PSF) scheme.

The government guarantees prompt settlement of legitimate petroleum product supply transactions on approved volumes within the 45-days window by means of the Sovereign Debt Note (SDN) and Sovereign Debt Statement (SDS).

SENATE PRESENTATION

10.0 PSF PAYMENTS: FACTS AND FIGURES

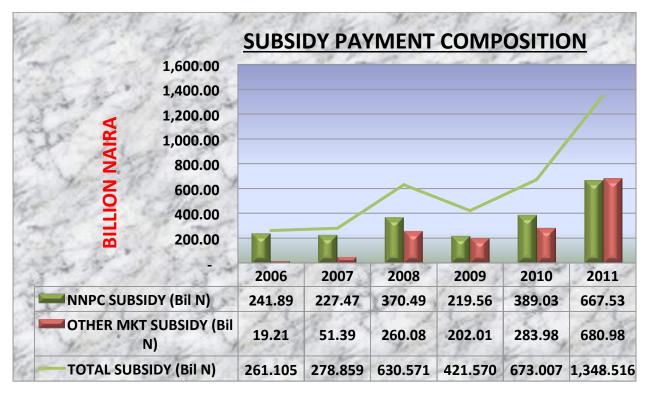
10.1 SUBSIDY PAYMENT

Below is the summary of subsidy payments since inception of the Petroleum Support Fund (PSF). It should be noted that all payments are based on government appointed auditor's report.

	SUMMARY OF SUBSIDY PAYMENT										
Period	NNPC	OTHER MARKETERS	Total								
	Under Recovery	Under Recovery	Under Recovery								
	NAIRA	NAIRA	NAIRA								
2006 Total	241,892,533,397.43	19,212,470,162.02	261,105,003,559.45								
2007 Total	227,471,074,960.35	51,388,244,282.48	278,859,319,242.83								
2008 Total	370,490,290,445.05	260,080,632,962.41	630,570,923,407.46								
2009 Total	219,562,154,809.01	202,007,470,744.50	421,569,625,553.51								
2010 Total	389,027,885,443.79	283,979,196,738.75	673,007,082,182.54								
2011 Total	667,533,509,678.49	680,982,913,925.36	1,348,516,423,603.85								
Grand Total	2,115,977,448,734.12	1,497,650,928,815.52	3,613,628,377,549.65								

^{**} The data is as at August, 2011 for NNPC & October, 2011 for Other Marketers

^{**} It is remarkable that the noticeable upsurge in subsidy payment in 2011 is due not only to increase in subsidy per liter but also to the computed arrears due to NNPC for HHK discharges.



10.2 PRODUCTS SUPPLY

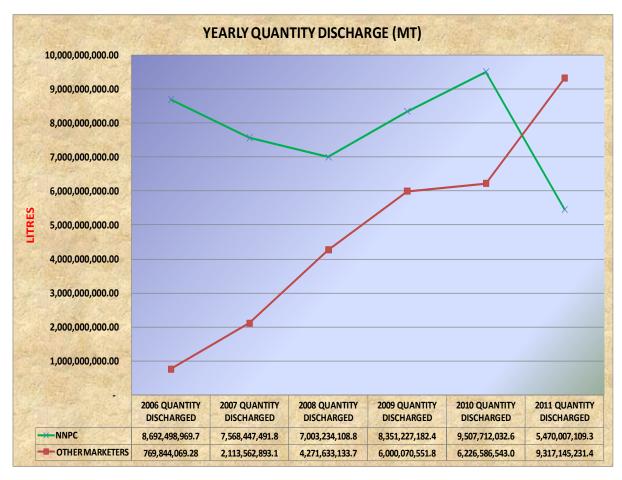
Below is the table and chart of products supply since commencement of the PSF Scheme. This indicates that there is significant increase in participation of private Marketers in supply and distribution of products over the years coupled with an increasing average daily consumption.

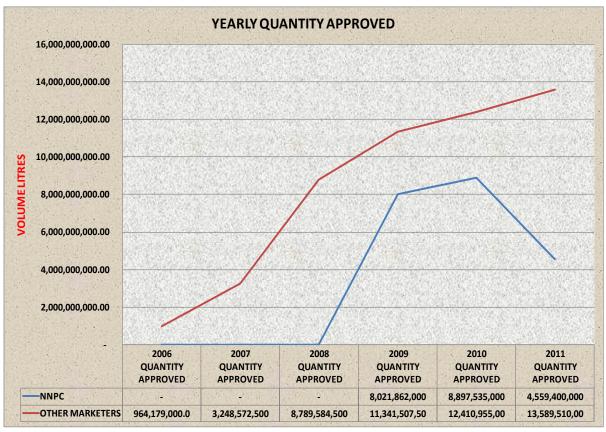
		SUMMARY OF SUPPLY PERFORMANCE BASED ON DATE OF DISCHARGED (LTRS)												
2006 QUANTITY 2006 QUANTITY 2007 QUANTITY 2007 QUANTITY 2008 QUANTITY 2008 QUANTITY 2009 QUANTITY 2009 QUANTITY 2010 QUANTITY 2010 QUANTITY 2011 QUANTITY 20										2011 QUANTITY DISCHARGED				
			LTR	LTR	LTR	LTR	LTR	LTR	LTR	LTR	LTR	LTR	LTR	LTR
	1	NNPC		8,692,498,969.7		7,568,447,491.9		7,003,234,108.8	8,021,862,000.0	8,351,227,182.4	8,897,535,000.0	9,507,712,032.6	4,559,400,000.0	5,470,007,109.4
	2	OTHER MARKETERS	964,179,000.0	769,844,069.3	3,248,572,500.0	2,113,562,893.1	8,789,584,500.0	4,271,633,133.8	11,341,507,500.0	6,000,070,551.8	12,410,955,000.0	6,226,586,543.1	13,589,510,001.4	9,317,145,231.5
		GRAND TOTAL	964,179,000.0	9,462,343,039.0	3,248,572,500.0	9,682,010,385.0	8,789,584,500.0	11,274,867,242.6	19,363,369,500.0	14,351,297,734.2	21,308,490,000.0	15,734,298,575.7	18,148,910,001.4	14,787,152,340.8

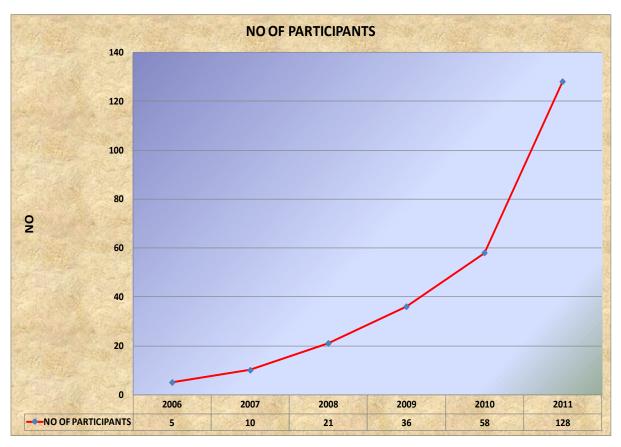
SUMMARY OF ANNNUAL MARKETERS VOLUME DELIVERY: 2006 - 2011

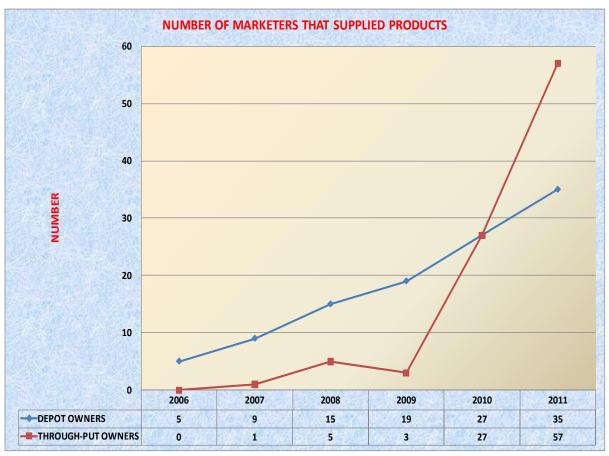
YEAR	Marketer	PMS (LTRS)	HHK (LTRS)
3006	NNPC	8,692,498,965.87	2,342,810,271.32
3006	OTHER MARKETERS	769,844,067.52	44,460,091.00
2006	TOTAL	9,462,343,033.39	2,387,270,362.32
	DAILY AVERAGE	25,924,227.49	6,540,466.75
2007	NNPC	7,568,447,491.89	2,008,772,767.70
	OTHER MARKETERS	2,113,562,888.00	43,165,995.00
2007	TOTAL	9,682,010,379.89	2,051,938,762.70
	DAILY AVERAGE	26,526,055.84	5,621,750.03
	NNPC	7,003,234,110.13	1,641,433,398.21
2008	OTHER MARKETERS	4,271,659,971.00	829,096,671.00
	TOTAL	11,274,894,081.13	2,470,530,069.21
	DAILY AVERAGE	30,890,120.77	6,768,575.53
	NNPC	8,351,227,184.83	1,136,315,378.83
2009	OTHER MARKETERS	6,000,070,530.27	729,381,113.82
	TOTAL	14,351,297,715.10	1,865,696,492.65
	AVERAGE	39,318,623.88	5,111,497.24
	NNPC	9,507,712,039.28	744,940,978.45
2010	OTHER MARKETERS	6,226,586,525.27	-
	TOTAL	15,734,298,564.55	744,940,978.45
	DAILY AVERAGE	43,107,667.30	2,040,934.19
	NNPC	5,470,007,111.89	3,292,608,829.16
*2011	OTHER MARKETERS	9,317,145,275.31	~
	TOTAL	14,787,152,387.20	3,292,608,829.16
	DAILY AVERAGE	40,512,746.27	9,020,846.11
	NNPC	46,593,126,903.88	11,166,881,623.67
SUBTOTAL	OTHER MARKETERS	28,698,869,257.37	1,646,103,870.82

NB: * 2011 discharges is inclusive of arrears of NNPC for both PMS (2010) and HHK (July, 2009 -Dec, 2011)







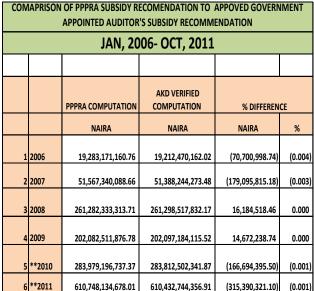


11.0 PSF PAYMENT PROCESS

The PSF payment has always been based **strictly** on the Federal Government appointed Auditors Report. The aim is to continually ensure the transparency of payments made under the Scheme. At the beginning and up till February, 2010, payments to eligible Marketers were effected **post-audit** of the **PPPRA** recommended subsidy sum to the Federal Ministry of Finance.

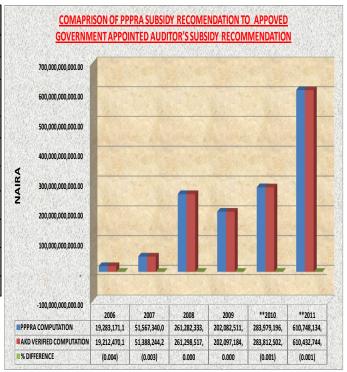
However, with the introduction of alternative payment approach (Sovereign Debt Note) by the Government to minimize the turnaround processing time for subsidy payment, it became compelling to settle subsidy claims pre-audit. The mechanism occasionally leaves variations between the PPPRA subsidy recommendations and the approved Federal Government appointed Auditor's report. The variations are resolved by issuance of Debit Note against any Marketer found to have claimed in excess of the Auditors recommended subsidy since the Agency ensures that the Government is fully indemnified against overpayment to any Marketer.

A review of the PPPRA subsidy recommendations compared to the Federal Government Auditors Subsidy approval from 2006 to date is presented below:



It should be noted that in all cases subsidy payment were strictly based on government appointed Auditor's report

^{***} NNPC is not covered Government appointed auditor on ullage witnessing/subsidy verification.



^{**} This was when the SDS was introduced

			JANUANRY, 2006	5- OCTOBER, 20	11	
s/no	ВАТСН	PPPRA COMPUTATION	AKD VERIFIED COMPUTATION	DIFFERENCE	FINDINGS FROM THE REPORT	REMARKS
1	A/2006	1,901,616,773.89	1,900,226,053.00	(1,390,720.89)	AKD REPORT LOWER BY N70,701,001.76 .	_
2	B/2006	2,016,031,203.26	2,012,386,523.81	(3,644,679.45)		
3	C/2006	1,534,158,863.38	1,535,086,521.98	927,658.60		
4	D/2006	1,330,840,655.60	1,329,484,369.00	(1,356,286.60)		SUBSIDY PAID BASED ON AKD REPORT. ALL
5	E/2006	1,678,917,963.60	1,674,037,556.00	(4,880,407.60)		BATCHES IN 2006 MERGED IN ONE AKD
6	F/2006	2,111,512,849.88	2,105,097,707.00	(6,415,142.88)		REPORT
7	G/2006	3,260,283,319.20	3,269,398,692.00	9,115,372.80		
8	H/2006	3,641,773,298.72	3,578,716,506.00	(63,056,792.72)		
9	1/2006	1,808,036,233.23	1,808,036,233.23	-		
	2006 TOTAL	19,283,171,160.76	19,212,470,162.02	(70,700,998.74)		
					AKD REPORT LOWER BY	
10	A/2007	455,104,207.39	452,393,706.55	(2,710,500.84)	N178,426,007.67.	-
11	B/2007	1,273,593,896.40	1,269,864,084.72	(3,729,811.68)		-
12	C/2007	1,782,735,913.40	1,781,300,206.44	(1,435,706.96)		_
13	D/2007	203,596,527.20	203,596,527.20	-		
14	E/2007	4,582,056,322.99	4,570,845,301.75	(11,211,021.24)		SUBSIDY PAID BASED OF AKD REPORT. ALL
15	F/2007	4,239,314,811.20	4,301,476,505.77	62,161,694.57		BATCHES IN 2007 MERGED IN ONE AKD
16	G/2007	3,411,187,634.09	3,348,096,005.91	(63,091,628.18)		REPORT
17	H/2007	3,781,703,330.92	3,781,703,330.92	-		_
18	1/2007	6,289,375,232.42	6,237,712,442.03	(51,662,790.39)		_
19	J/2007	4,127,078,157.88	4,079,729,152.99	(47,349,004.89)		_
20	K/2007	14,478,216,730.90	14,376,954,975.33	(101,261,755.57)		_
21	L/2007	6,943,377,323.87	6,984,572,033.87	41,194,710.00		
	2007 TOTAL	51,567,340,088.66	51,388,244,273.48	(179,095,815.18)		
22	A/2008	12,892,795,667.24	12,801,651,231.76	(91,144,435.48)	AKD REPORT HIGHER BY N91,114,435.48 , SUBSIDY PAID BASED ON AKD REPORT	BATCHES A AND B 2008 MERGED IN ONE AKD REPORT
23	B/2008	5,474,452,251.76	5,474,452,251.76		NONE	
	C/2008	27,699,811,646.16	27,574,673,042.90	(125,138,603.26)	AKD REPORT LOWER BY N125,138,603.26 ,	
25	D/2008	21,136,181,282.23	20,974,734,498.31		AKD REPORT LOWER BY N161,446,783.92	SUBSIDY PAID BASED ON AKD REPORT
26	E/2008	54,853,268,728.05	54,616,976,748.38	(236,291,979.67)	AKD REPORT LOWER BY N236,291,979.67	
27	F/2008	62,136,794,750.10	61,393,997,511.19	(742,797,238.91)	AKD REPORT LOWER BY N742,797,239.63	AKD REPORT WAS REAUDITED AND A
	F/08 ADDITIONAL		742,797,239.63			
					AKD REPORT HIGHER BY N155,118,690.66	SUBSIDY PAID BASED ON AKD REPORT, AKD REPOR WAS REAUDITED AND
28	G/2008 G/08 ADDITIONAL	77,089,028,988.17	77,244,147,678.83	155,118,690.66		PAID
	•		475,087,629.41			
	2008 TOTAL	261,282,333,313.71	261,298,517,832.17			

s/NO	ВАТСН	PPPRA COMPUTATION	AKD VERIFIED COMPUTATION	DIFFERENCE	FINDINGS FROM THE REPORT	REMARKS
29	A/2009	47,037,513,395.48	47,037,513,395.48	-	NONE	SUBSIDY PAID BASED ON AKD REPORT
30	B/2009	11,932,009,364.16	11,932,009,364.16	_	NONE	
				1 964 027 20	AKD REPORT HIGHER BY	SUBSIDY PAID BASED ON
	C/2009	3,332,432,553.75	3,334,296,580.95	1,864,027.20	N1,864,027.20 AS AGAINST NONE	AKD REPORT
	D/2009	5,961,005,897.12	5,961,005,897.12	<u> </u>	AKD REPORT LOWER BY	SUBSIDY PAID BASED ON
33	E/2009	21,943,648,311.32	21,941,919,120.51	(1,729,190.81)	N276,005,776.56 NONE	AKD REPORT SUBSIDY PAID BASED ON
34	F/2009	24,702,242,664.80	24,702,242,664.80	-	NONE	AKD REPORT
35	G/2009	21,510,193,914.70	21,510,193,914.70	-		
36	H/2009	18,965,606,985.07	18,965,606,985.07	-	AKD REPORT LOWER BY N450,000	SUBSIDY PAID BASED ON AKD REPORT
37	1/2009	13,458,612,048.77	13,458,612,048.79	0.02	NONE	
38	J/2009	27,481,538,818.95	27,496,076,222.87	14,537,403.92	AKD REPORT LOWER BY N14 , 537,403.92	SUBSIDY PAID BASED ON AKD REPORT
	K/2009	5,757,707,922.66	5,757,707,921.07	(1.59)	NONE	batches k/09 and a/10
29 30 31 32 33 34 35 36 37 38 39 40 41 42 43 44 45 46 47 48 49 50 51 52 53 54 55 56 57 58	_ *			(1.35)		merged in one report,
	2009 TOTAL	202,082,511,876.78	202,097,184,115.52		NONE	
40	A/2010	9,556,355,084.10	9,556,355,084.10	-	AKD REPORT HIGHER BY	MARKETER TO BE
41	B/2010	5,881,943,579.17	5,881,943,583.44	4 27	114,336,869.51 A DUE TO FOLAWIYO ENERGY	REFUNDED IN V/11
41	5,2010	3,001,343,373.17	3,001,343,303.44	4.27	AKD REPORT HIGHER BY 16 ,	NO REFUND TO
42	C/2010	29,810,698,695.60	29,810,698,695.48	(0.12)	323,594.88 DUE TO WRONG APPLICATION OF BL DATE	MARKETER YET
43	D/2010	18,624,196,757.23	18,624,196,752.45	(4.78)	NONE	
	E/2010	14,930,161,239.16	14,854,148,583.26	(76,012,655.90)	AKD REPORT LOWER BY	DEBT DEMAND NOTES
					AKD REPORT LOWER BY	DEBT DEMAND NOTES
	F/2010	17,034,178,270.92	17,031,080,867.79	(3,097,403.13)	3,097,402.40 SAHARA ENERGY NONE	ISSUED/ EVIDENCE OF
46	G/2010	13,207,009,430.11	13,207,009,430.11	-	AKD REPORT LOWER BY	DEBT DEMAND NOTES
47	H/2010	15,816,454,846.05	15,809,704,440.15	(6,750,405.90)	6,750,405.90 TO OANDO PLC NONE	ISSUED/ EVIDENCE OF
48	I/2010	8,953,139,291.40	8,953,139,291.40	-		
49	J/2010	10,437,038,337.88	10,437,038,337.67	(0.21)		
50	K/2010	7,341,321,364.32	7,341,321,364.32	-	NONE	
51	L/2010	8,345,640,213.92	8,345,144,114.94	(496,098.98)	AKD REPORT LOWER BY 496,098.98 TO SAHARA ENERGY	
	M/2010				AKD REPORT LOWER BY	DEBT DEMAND NOTE ISSUED/ EVIDENCE OF
	-	13,321,655,996.39	13,304,367,106.92		AKD REPORT LOWER BY	PAYMENT RECEIVE
	N/2010	15,093,220,607.15	15,059,050,580.35		34,170,026.80 TO S AHARA	
	0/2010	24,705,736,176.16	24,705,736,176.43	0.27	NONE	
	P/2010	3,604,963,812.02	3,604,963,812.02	- 0.02	NONE	
	Q/2010 P/2010	19,752,355,344.59	19,752,355,344.61	0.02	NONE	
	R/2010	5,901,730,681.20	5,901,730,681.20	-	NONE	
	S/2010 T/2010	11,546,917,642.48	11,546,917,642.48	-	NONE	
59	T/2010	11,594,842,176.48	11,594,842,176.48	-	AKD REPORT LOWER BY	DEBT DEMAND NOTES
60	U/2010	12,761,929,268.38	12,733,050,355.20	(28,878,913.18)	28,878,913.18 DUE TO NEW GROUND RULE TAKE-OFF DATE DISCREPANCIES	ISSUED TO AFFECTED MARKETERS/ EVIDENCE OF PAYMENT SEEN
	2010 TOTAL	283,979,196,737.37	283,812,502,341.87	(166,694,395.50)		

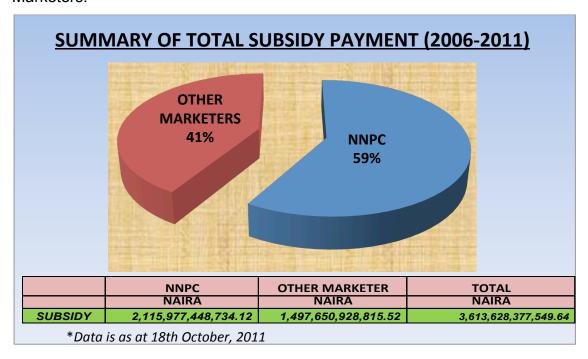
			AVD VEDIEIED			
S/NO	ВАТСН	PPPRA COMPUTATION	AKD VERIFIED COMPUTATION	DIFFERENCE	FINDINGS FROM THE REPORT	REMARKS
					AKD REPORT LOWER BY	DUE TO NEW GROUND
61	A/2011	24,711,434,285.60	24,358,372,349.71	(353,061,935.89)	353,061,935.90	RULE TAKE-OFF DATE DISCREPANCIES. DEBT
62	A/2011 SHORTFALL		114,031,783.00	(239,030,152.89)	AKD REPORT LOWER BY 239,030,152.89	DEMAND NOTES. AKD to
	D/2011	24 502 465 420 75	24 049 946 677 09		AKD REPORT LOWER BY	review report following FMF intervention
03	B/2011	24,502,465,428.75	24,048,846,677.08	(453,618,751.67)	453,618,751.67 AKD REPORT LOWER BY	DUE TO NEW GROUND
6.4	D /2011 CHORTEALL		200 500 022 00	(4.45.040.040.67)	145,019,819.67	RULE TAKE-OFF DATE
64	B/2011 SHORTFALL		308,598,932.00	(145,019,819.67)	AKD REPORT LOWER BY	DISCREPANCIES DEBT DEMAND NOTES
65	C/2011	5,136,620,991.13	5,136,437,305.27	(183,685.86)	183,685.87	ISSUED TO AFFECTED
					AKD REPORT LOWER BY	MARKETERS. AKD to review report following
66	D/2011	7,916,093,400.71	7,806,746,191.79	(109,347,208.92)	109,347,208.92 DUE TO NEW GROUND RULE TAKE-OFF DATE	FMF intervention
67	D/2011 SHORTFALL		67,682,447.00	(41 664 761 02)	AKD REPORT LOWER BY	
67	D/2011 SHOKIFALL		67,662,447.00	(41,664,761.92)	AKD REPORT LOWER BY	DEBT DEMAND NOTES
					125,847,229.42	ISSUED TO AFFECTED
						MARKETERS. Akintola to review report following
68	E/2011	12,685,477,314.11	12,559,630,084.69	(125,847,229.42)		FMF intervention
69	E/2011 SHORTFALL		96,296,808.00	(29,550,421.42)	AKD REPORT LOWER BY	
				(-,, ,	NONE	NONE
70	F/2011	773,344,987.86	773,344,987.86	-	AKD REPORT LOWER BY	DEBT DEMAND NOTES
71	G/2011	48,587,469,603.59	48,291,230,222.56	(296,239,381.03)	296,239,381.03 DUE TO NEW	ISSUED TO AFFECTED
					AKD REPORT LOWER BY 1,644,577.03	DUE TO NEW GROUND
72	G/2011 SHORTFALL		294,594,804.00	(1,644,577.03)	1,044,577.05	RULE TAKE-OFF DATE DISCREPANCIES
				(=/= : :/= : : := /	AKD REPORT LOWER BY	DEBT DEMAND NOTES
					19,804,524.52 DUE TO NEW GROUND RULE TAKE-OFF DATE	ISSUED TO AFFECTED MARKETERS
73	H/2011	7,885,730,525.63	7,865,926,001.11	(19,804,524.52)	DISCREPANCIES	IVIARRETERS
					AKD REPORT LOWER BY 1,644,577.03	DUE TO NEW GROUND RULE TAKE-OFF DATE
74	H/2011 SHORTFALL		1,549,266.00	(18,255,258.52)	l · · ·	DISCREPANCIES
	•				AKD REPORT LOWER BY	Akintola to review report
					77,211,747.19 DUE TO NEW GROUND RULE TAKE-OFF DATE	following FMF
75	I/2011	31,264,378,042.84	31,187,166,295.65	(77,211,747.19)	DISCREPANCIES	intervention
					AKD REPORT LOWER BY 2,885,300.19 DUE TO NEW	
7.0	L/2014 CHORTEALL		74 226 447 00	(2.005.200.40)	GROUND RULE TAKE-OFF DATE	
76	I/2011 SHORTFALL		74,326,447.00	(2,885,300.19)	DISCREPANCIES AKD REPORT LOWER BY	Alrintale to review remark
					108,866,814.94 DUE TO NEW	Akintola to review report following FMF
77	J/2011	39,573,528,314.36	39,464,661,499.42	(108,866,814.94)	GROUND RULE TAKE-OFF DATE	intervention
70	J/2011 SHORTFALL		109 429 102 00		AKD REPORT LOWER BY	
		24 402 1 2-2 -	108,438,192.00	(428,622.94)	428,622.94 NONE	
	K/2011	34,492,455,253.54	34,492,455,253.08	(0.46)	NONE	
80	L/2011	41,126,616,666.85	41,126,616,667.00	0.15	AKD REPORT HIGHER BY	
81	M/2011	40,517,177,793.74	40,680,450,072.00	163,272,278.26	163.272.278.26	
82	N/2011	51,867,311,568.34	51,867,311,570.00	1.66	NONE	
83	0/2011	50,481,670,342.01	50,481,670,342.00	(0.01)	NONE	
	P/2011	27,215,493,351.26	27,215,493,351.00	(0.26)	NONE	
				(0.20)	NONE	
	Q/2011	32,523,571,451.71	32,523,571,451.71	-	NONE	
86	R/2011	96,196,123,192.98	96,196,123,192.98	-	NONE	
87	S/2011	33,291,172,163.00	33,291,172,163.00	-	INONE	
		610,748,134,678.01	610,432,744,356.91	(315,390,321.10)		

12.0 PRINCIPLE OF SUBSIDY COMPUTATION

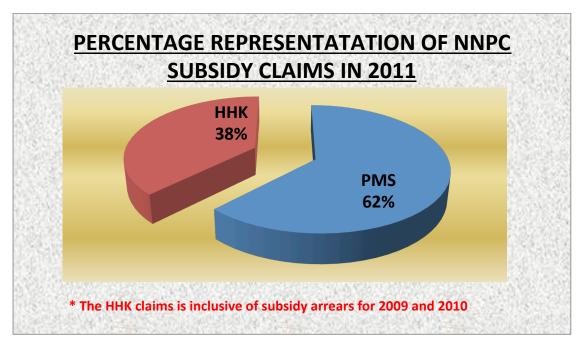
- **Under-recovery** is calculated as the difference between landing cost and the government approved ex-depot in respect of volume imported.
- ♣ Volume is determined based on quantity discharged as witnessed by relevant Agencies (PPPRA, DPR, Customs, Navy, Independent cargo Inspector and government approved auditors)
- Components of landing cost are as follows;
 - i. Cost of Product
 - ii. Freight
 - iii. Lightering expenses
 - iv. Port Charges
 - v. Financing
 - vi. Jetty-Depot through-put
 - vii. Storage Charges

13.0 ANALYSIS OF PAYMENTS

The total subsidy payment as shown in **Table** above from January 2006 to August 2011 is **N3.613 trillion**. Analysis of the figures as depicted in the charts below show that **59%** of the total subsidy amount of was paid to the NNPC the while **41%** was made to the other Marketers.

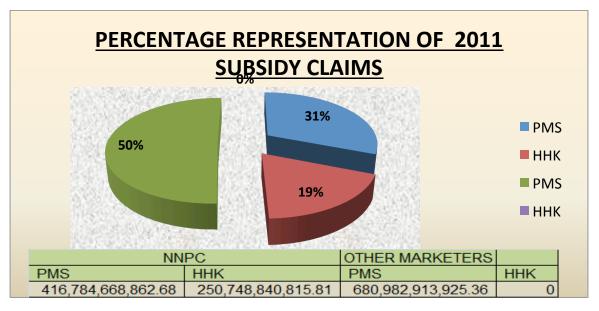


Of the subsidy amount paid to NNPC, about **62.9%** was subsidy on PMS supply while subsidy on HHK supply was about **38%**.



The total sum of **N** 1.348 trillion has been paid as subsidy from January 2011 to October, 2011. Out of the sum, 50% of the payment was made to NNPC while 50% was paid to the other Marketers. The upsurge noticed in the year 2011 subsidy payment was due to:

- i. The settlement of **2010 PMS** arrears subsidy claims of **\(\mathbb{N}\)18.0997 billion** for NNPC.
- ii. Settlement of **other** arrears of HHK (**N250.748 billion**) subsidy claims pending since **June, 2009** to NNPC.
- iii. It is to be noted that HHK claims are still being received from NNPC for verification and settlement in arrears.

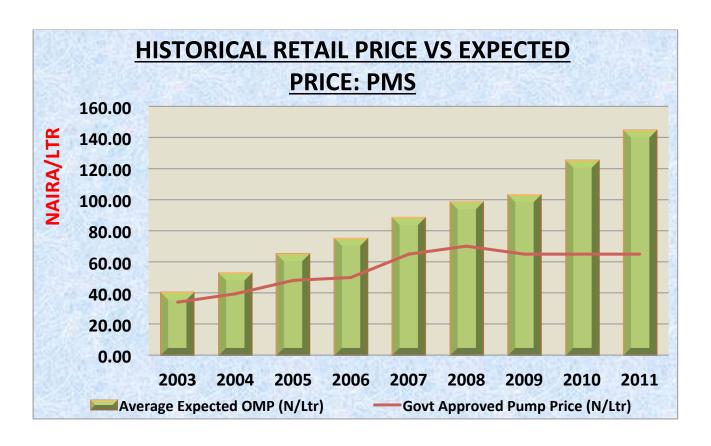


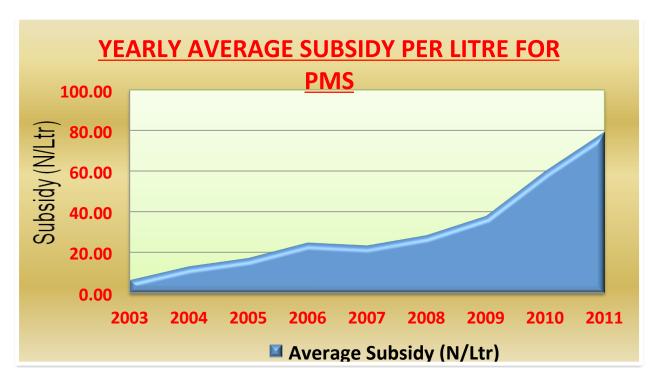
14.0 FACTORS AFFECTING SUBSIDY

i. Cost of Product: Higher average subsidy per litre in 2011 compared to previous years. This is due to higher cost of petroleum products in the international market and the resultant higher landing cost:

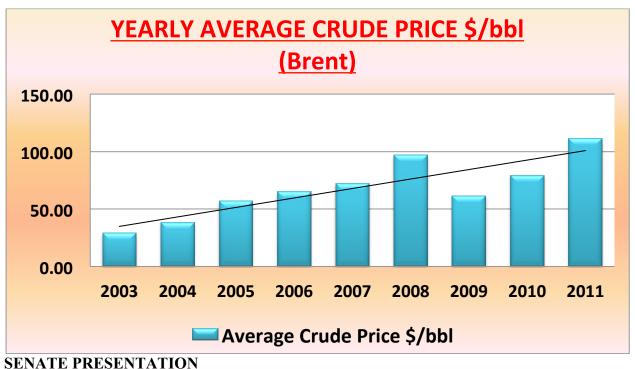
Year	2006	2007	2008	2009	2010	2011
Crude Cost (\$/bbl)	65.14	72.51	92.02	61.55	79.49	*111.43
Product Cost (\$/MT)	619.76	701.21	840.19	699.21	854.08	*997.65
Exchange Rate (N/\$)	128.43	125.94	118.73	151.13	152.03	*155.24
Average Subsidy/Litre	22.74	23.07	39.50	25.50	45.32	*77.90
(N)						

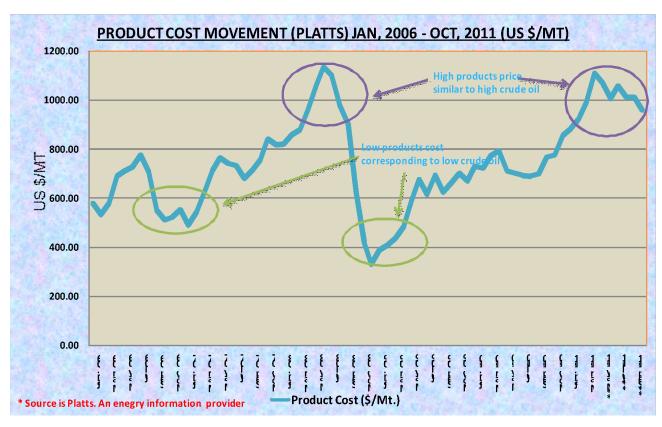
*Data is as at 18th October, 2011

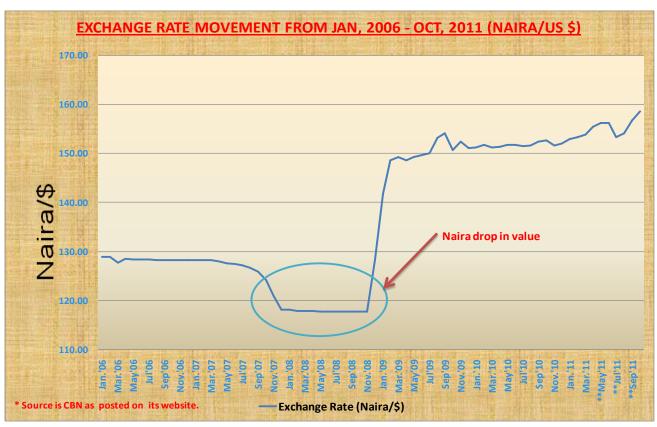




- ii. Forex Rate: The continuous devaluation of naira to dollar has contributed to increase in landing cost of products and its implication on subsidy.
- Margins: Increases in distribution Margins by government usually iii. contribute to average subsidy gap.
- iv. The cost of products is about 80% of the cost elements in the Pricing Template and is largely dependent on cost of crude oil.









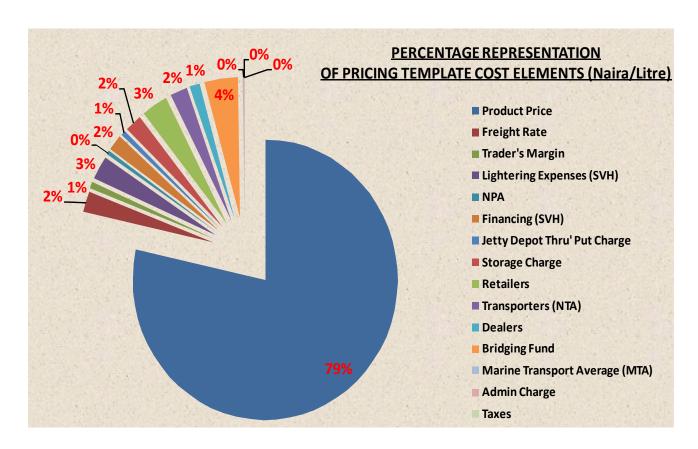
PETROLEUM PRODUCTS PRICING REGULATORY AGENCY (PPPRA)

	SUMMARY OF SUBSIDY PAYMENT										
Period	NNPO	:	Period			Other Marketers		Tota	l		
	Under Recovery	Over Recovery		Batch	Payment Due Date	Under Recovery	Over Recovery	Under Recovery	Over Recovery		
	NAIRA	NAIRA				NAIRA	NAIRA	NAIRA	NAIRA		
2006 Total	241,892,533,397.43		2006 Sub Total			19,212,470,162.02		261,105,003,559.45			
2007 Total	227,471,074,960.35		2007 Sub Total			51,388,244,282.48	•	278,859,319,242.83	•		
2008 Total	370,490,290,445.05	682,276,004.92	2008 Sub Total			260,080,632,962.41		630,570,923,407.46	682,276,004.9		
2009 Total	219,562,154,809.01	8,619,742,217.92	2009 Sub Total			202,007,470,744.50	5,667,994,550.83	421,569,625,553.51	14,287,736,768.7		
2010 Total	389,027,885,443.79		2010 Sub Total			283,979,196,738.75		673,007,082,182.54			
Period	NNPO	<u> </u>	Period			Other Marketers		Tota			
	NAIRA	NAIRA				NAIRA	NAIRA	NAIRA	NAIRA		
	Under Rec				Payment Due	Under Ro	,	TOTAL			
Date	PMS	ННК	Date	BATCH	Date	PMS	ННК	PMS	ННК		
Jan-11	42,914,795,029.84		Jan-11	A/11	8-Feb-11	24,711,434,285.60		67,626,229,315.44			
				B/11	7-Mar-11	24,502,465,428.75		24,502,465,428.75	•		
Feb-11	34,960,054,887.09		Feb-11	C/11	16-Mar-11	5,136,620,991.13		40,096,675,878.22	•		
				D/11	21-Mar-11	7,916,093,400.71		7,916,093,400.71			
Mar-11	41,139,409,235.45		Mar-11	E/11	4-Apr-11	12,685,477,314.11		53,824,886,549.56			
PMS Arrears	18,026,997,948.12			F/11	14-Apr-11	773,344,987.86		18,800,342,935.98	•		
Apr-11	59,180,992,128.11		Apr-11	G/11	19-Apr-11	48,587,469,603.59		107,768,461,731.70	•		
				H/11	21-Apr-11	7,885,730,525.63		7,885,730,525.63	•		
May-11	42,677,386,206.48		May-11	I/11	5-May-11	31,264,378,042.84		73,941,764,249.32	•		
HHK Arrears		40,795,263,260.88		J/11	15-Apr-11	39,573,528,314.36		39,573,528,314.36	40,795,263,260.88		
May 11 (Balance)	15,193,123,582.61		Jun-11	K/11	3-Jun-11	34,492,455,253.54		49,685,578,836.15	•		
Jun-11	55,377,431,861.66			L/11	20-Jun-11	41,126,616,666.85		96,504,048,528.51	•		
HHK Arrears		15,491,093,662.38	Jul-11	W11	5-Jul-11	40,517,177,793.74		40,517,177,793.74	15,491,093,662.38		
Jul-11	62,109,080,075.92	22,385,880,546.96		N/11	12-Jul-11	51,867,311,568.34		113,976,391,644.26	22,385,880,546.96		
HHK Arrears		33,147,550,272.73	Aug-11	0/11	4-Aug-11	50,481,670,342.01		50,481,670,342.01	33,147,550,272.73		
HHK Arrears		87,947,660,057.45		P/11	19-Aug-11	27,215,493,351.26		27,215,493,351.26	87,947,660,057.45		
Aug-11	45,205,397,907.40	9,346,076,737.35		Q/11	3-Sep-11	35,441,770,283.02		80,647,168,190.42	9,346,076,737.35		
HHK Arrears		41,635,316,278.06		R/11	23-Sep-11	96,196,123,192.98		96,196,123,192.98	41,635,316,278.06		
				S/11	6-Oct-11	33,291,172,162.00		33,291,172,162.00			
				T/11	20-Oct-11	67,316,580,417.04		67,316,580,417.04			
2011 Subtotal	416,784,668,862.68	250,748,840,815.81	2011 Subtotal			680,982,913,925.36		1,097,767,582,788.04	250,748,840,815.81		
2011 Total		667,533,509,678.49	2011 Total				680,982,913,925.36		1,348,516,423,603.85		
Grand Total	2,115,977,448,734.12	9,302,018,222.84				1,497,650,928,815.52	5,667,994,550.83	3,613,628,377,549.64	14,970,012,773.67		
	up todate (Naira) =		2 642 620 5	377,549.64		Total subsidy payment for 2	0011 transactions only: =	1,348,516,423,603.85	ĺ		

15. PRICING TEMPLATE

The Pricing Template at the moment comprises of cost elements as shown in the chart below. The government approved retail cost is tax-free based on the current tax policy on petroleum products.

		PMS			
		\$/bbl	\$/MT	Naira/Litre	
	Daily PLATT'S Movement (FOB BARGES)				
0	Cost of Crude (Brent Dated)	107.87			
1	Cost Element:				
2	FOB (NWE) October, 2011		958.03	113.34	
3	Freight Rate		29.14	3.45	
4	Trader's Margin		10.00	1.18	
5	Lightering Expenses (SVH)		33.43	3.95	
6	NPA		5.25	0.62	
7	Financing (SVH)		22.53	2.67	
8	Jetty Depot Thru' Put Charge		6.76	0.80	
9	Storage Charge		25.36	3.00	
10	Landing Cost		1,090.49	129.01	
.0	Landing Cost		1,030.43	123.01	
11	Distribution Margins:				
12	Retailers		38.88	4.60	
13	Transporters (NTA)		25.27	2.99	
14	Dealers		14.79	1.75	
15	Bridging Fund		49.45	5.85	
16	Marine Transport Average (MTA)		1.27	0.15	
17	Admin Charge		1.27	0.15	
	Subtotal Margins		130.93	15.49	
18	Subtotal Margins		130.93	15.49	
19	Note:				
20	Total Cost		1,221.43	144.50	
21	* Official Ex-Depot		418.50	49.51	
22	** Ex-Depot (for collection)		470.49	55.66	
23	*** Under/Over Recovery		(671.99)	(79.50)	
24	Taxes				
25	Highway Maintenar -				
26	Government Tax -				
27	Import Tax -				
28	Fuel Tax -				
29	Subtotal Taxes			-	
	Detail Dries		540.44	CE 00	
	Retail Price		549.44	65.00	
xpected	l Open Market Price (OMP) (Naira/litre)) is Landir	ng cost +Mai	gins	
`onvorc'	on Poto (MT to Litros):	Ī			
	on Rate (MT to Litres): 1341				
xcnang	e Rate (N to \$): 158.64				
	,	_			
	fiicial Ex Depot is exclusive of Bridging Fund, Marine Transport Average (MTA) & Admin. Charg				
-	x Depot includes Bridging Fund, Marine Transport Average (MTA) & Admin. Charge				
^ Effective	e Date of New Approved Pricing Template is 19	st July 2011			
\ata !a -	s at 14/10/11				



16.0 UN-RESOLVED CLAIMS

There are yet unresolved claims for Marketers which are undergoing verification due to contention by Marketers on applicable rules for subsidy calculations. The disputes are largely based on contentions arising from differentials in Bill of Lading dates application and allowable delivery windows.

17.0 CHALLENGES

The challenges in the downstream sector are manifestations of long years of neglect and state control policies. In addition to this, the massive opposition by pressure groups made it difficult to take the deregulation programme to a logical conclusion as the international market continues to record high prices. Some of the challenges faced in the last three years include:

- i. Inadequate import Reception/Discharge facilities thus constituting a major bottleneck to products supply in Nigeria. This has led to the incurring of higher-than-expected demurrage and finance cost on the imported vessels.
- ii. High volatility of oil price in 2007 and 2008 leading to a higher amount of funds for products procurement

- iii. Lack of capacity by the import financing banks to support importation of products in 2009 due to global financial crunch.
- iv. Non-implementation of the proposed Open-Access, Common-Carrier regime is threatening the sustainability of the deregulation policy.
- v. Delay in the passage of the Petroleum Industry Bill (PIB) that seeks to revitalize the Nigeria's petroleum sector for improved efficiency.
- vi. The low level or production in refineries less than 10% in the last three years
- vii. Infrastructural bottlenecks that led to moving products by road rather than pipelines or railway continues to push products prices up.
- viii. Inability of the Nation to develop a viable alternative energy source for domestic and vehicular utilization Liquefied Petroleum Gas (LPG) and Compressed Natural Gas (CNG)

18.0 CONCLUSION/RECOMMENDATION

- That a total sum of N3.7 trillion has been spent between 2006 and August,
 2011 on subsidy of petroleum products.
- That the Agency has diligently discharged its duties in the implementation of the PSF scheme.
- That the Agency recommends full deregulation of the downstream petroleum industry, while the funds may be used to improve other sectors of the economy.